# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

#### IN THE MATTER OF:

Michigan Sugar Company 2600 South Euclid Ave Bay City, Michigan 48706

#### ATTENTION:

## **Environmental Compliance Manager**

# Request to Provide Information Pursuant to the Clean Air Act

The U.S. Environmental Protection Agency is requiring Michigan Sugar Company (Michigan Sugar or you) to submit certain information about the sugar beet processing facilities located in Bay City, Caro, Croswell, and Sebewaing, Michigan ("the facilities"). Appendix A provides the instructions needed to answer this information request, including instructions for submitting certain information in an electronic format. Appendix B specifies the information that you must submit. You must send this information to us within 21 calendar days after you receive this request.

We are issuing this information request under Section 114(a) of the Clean Air Act (CAA), 42 U.S.C. § 7414(a). Section 114(a) authorizes the Administrator of EPA to require you to submit certain information. The Administrator has delegated this authority to the Director of the Air and Radiation Division, Region 5.

Michigan Sugar owns and operates emission sources at the facilities. We are requesting this information to determine whether your emission sources are complying with the Michigan State Implementation Plan and the CAA.

Michigan Sugar must send all required information to:

Attn: Compliance Tracker, AE-17J
Air Enforcement and Compliance Assurance Branch
U.S. Environmental Protection Agency
Region 5
77 W. Jackson Boulevard
Chicago, Illinois 60604

Michigan Sugar must submit all required information under an authorized signature with the following certification:

I certify under penalty of law that I have examined and am familiar with the information in the enclosed documents, including all attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are, to the best of my knowledge and belief, true and complete. I am aware that there are significant penalties for knowingly submitting false statements and information, including the possibility of fines or imprisonment pursuant to Section 113(c)(2) of the Clean Air Act, 42 U.S.C. § 7413(c)(2), and 18 U.S.C. §§ 1001 and 1341.

As explained more fully in Appendix C, you may assert a claim of business confidentiality under 40 C.F.R. Part 2, Subpart B for any part of the information you submit to us. Information subject to a business confidentiality claim is available to the public only to the extent, and by means of the procedures, set forth at 40 C.F.R. Part 2, Subpart B. If you do not assert a business confidentiality claim when you submit the information, EPA may make this information available to the public without further notice. You should be aware, moreover, that pursuant to Section 114(c) of the CAA, 42 U.S.C. § 7414(c), and 40 C.F.R. § 2.301(a) and (f), emissions data, standards and limitations are not entitled to confidential treatment and shall be available to the public notwithstanding any assertion of a business confidentiality claim.

Appendix C provides additional information regarding the meaning and scope of the term "emissions data."

This information request is not subject to the Paperwork Reduction Act, 44 U.S.C. § 3501 et seq., because it seeks to collect information from specific individuals or entities as part of an administrative action or investigation.

We may use any information submitted in response to this request in an administrative, civil or criminal action.

Failure to comply fully with this information request may subject Michigan Sugar to an enforcement action under Section 113 of the CAA, 42 U.S.C. § 7413.

You should direct any questions about this information request to Dakota Prentice at (312) 886-6761 or at prentice.dakota@epa.gov.

11/3/15 Date

George T. Czerniak

Air and Radiation Division

# Appendix A

When providing the information requested in Appendix B, use the following instructions and definitions.

#### **Instructions**

- 1. Provide a separate narrative response to each question and subpart of a question set forth in Appendix B.
- 2. Precede each answer with the number of the question to which it corresponds and at the end of each answer, identify the person(s) who provided information used or considered in responding to that question, as well as each person consulted in the preparation of that response.
- 3. Indicate on each document produced, or in some other reasonable manner, the number of the question to which it corresponds.
- 4. When a response is provided in the form of a number, specify the units of measure of the number in a precise manner.
- 5. Where information or documents necessary for a response are neither in your possession nor available to you, indicate in your response why the information or documents are not available or in your possession, and identify any source that either possesses or is likely to possess the documents or information.
- 6. If information not known or not available to you as of the date of submission later becomes known or available to you, you must supplement your response. Moreover, should you find at any time after the submission of your response that any portion of the submitted information is false or incorrect, you must notify EPA as soon as possible.

### **Electronic Submissions**

To aid in our electronic recordkeeping efforts, we request that you provide all documents responsive to this information request in an electronic format according to paragraphs 1 through 6, below. These submissions are in lieu of hard copy.

- 1. Provide all responsive documents in Portable Document Format (PDF) or similar format, unless otherwise requested in specific questions. If the PDFs are scanned images, perform at least Optical Character Recognition (OCR) for "image over text" to allow the document to be searchable. Submitters providing secured PDFs should also provide unsecured versions for EPA use in repurposing text.
- 2. When specific questions request data in electronic spreadsheet form, provide the data and corresponding information in editable Excel or Lotus format, and not in image format. If Excel or Lotus formats are not available, then the format should allow for data to be used in calculations by a standard spreadsheet program such as Excel or Lotus.

- 3. Provide submission on physical media such as compact disk, flash drive or similar item.
- 4. Provide a table of contents for each disk or drive so that each document can be accurately identified in relation to your response to a specific question. We recommend the use of electronic file folders organized by question number. In addition, each compact disk or flash drive should be labeled appropriately (e.g., Company Name, Disk 1 of 4 for Information Request Response, Date of Response).
- 5. Documents claimed as confidential business information (CBI) must be submitted on separate disks/drives apart from the non-confidential information. This will facilitate appropriate records management and appropriate handling and protection of the CBI. Please follow the instructions in Appendix C for designating information as CBI.
- 6. Certify that the attached files have been scanned for viruses and indicate what program was used.

#### **Definitions**

All terms used in this information request have their ordinary meaning unless such terms are defined in the CAA, 42 U.S.C. §§ 7401 et seq.

- 1. The terms "document" and "documents" shall mean any object that records, stores, or presents information, and includes writings, memoranda, records, or information of any kind, formal or informal, whether wholly or partially handwritten or typed, whether in computer format, memory, or storage device, or in hardcopy, including any form or format of these. If in computer format or memory, each such document shall be provided in translation to a form useable and readable by EPA, with all necessary documentation and support. All documents in hard copy should also include attachments to or enclosures with any documents.
- 2. The term "relate to" (or any form thereof) shall mean constituting, reflecting, representing, supporting, contradicting, referring to, stating, describing, recording, noting, embodying, containing, mentioning, studying, analyzing, discussing, evaluating or relevant to.
- 3. The sugar beet processing facility located at 2600 South Euclid Avenue in Bay City, Michigan, will be referred to at the "Bay City Plant."
- 4. The sugar beet processing facility located at 819 Peninsular Street in Caro, Michigan, will be referred to as the "Caro Plant."
- 5. The sugar beet processing facility located at 159 South Howard Street in Croswell, Michigan, will be referred to as the "Croswell Plant."
- 6. The sugar beet processing facility located at 947 Pine Street in Sebewaing, Michigan, will be referred to as the "Sebewaing Plant."

- 7. The Bay City Plant, Caro Plant, Croswell Plant, and Sebewaing Plant will be referred to collectively as "the Facilities."
- 8. The term "wastewater" shall mean water or wastewater that, during production or processing, comes into direct contact with or results from the production or use of any raw material, intermediate product, finished product, byproduct, or waste product and is discharged.
  - 9. The term "wastewater treatment" shall mean a process in which a wastewater stream is physically, chemically, thermally, or biologically treated.

# Appendix B

### Information You Are Required to Submit to EPA

Michigan Sugar must submit the following information for its facilities located in Bay City, Caro, Croswell, and Sebewaing, Michigan pursuant to Section 114(a) of the CAA, 42 U.S.C. § 7414(a), within 21 calendar days of its receipt of this letter.

- 1. For each of the Facilities, provide the following information regarding wastewater treatment operations:
  - a. A narrative description of how wastewater is generated and routed to all wastewater treatment units;
  - b. A narrative description of wastewater treatment, including a description of each wastewater treatment unit, the treatment process that occurs at each unit, and the disposition of wastewater following treatment;
  - c. A diagram documenting the flow of wastewater from each point of generation, through each wastewater treatment unit, to final discharge;
  - d. The size (footprint), capacity (volume), and throughput of each wastewater treatment unit;
  - e. Description of all air pollution or odor control equipment (if present), including installation date, operating parameters, and capture and control efficiencies; and
  - f. Documentation of any and all changes in size, capacity, or throughput of existing wastewater treatment units, and installation of any new wastewater treatment units, from September 2005 to the present.
- 2. For the Bay City Plant, provide all documents related to any studies, inspections, or evaluations conducted or attempted for any reason from April 2004 to the present, associated with odor control equipment and control systems, including but not limited to:
  - a. All final reports, presentation slides and notes, and other documents related to odor control equipment and control systems;
  - b. System modifications implemented based on findings or recommendations of any study, inspection, or evaluation; and
  - c. All internal and external communications associated with the odor control equipment and control system installed in 2014 at the aerated pond system, including but not limited to emails, internal memoranda, and meeting notes.

### Appendix C

# Confidential Business and Personal Privacy Information

# **Assertion Requirements**

You may assert a business confidentiality claim covering any parts of the information requested in the attached Appendix B, as provided in 40 C.F.R. § 2.203(b).

Emission data provided under Section 114 of the CAA, 42 U.S.C. § 7414, is not entitled to confidential treatment under 40 C.F.R. Part 2.

"Emission data" means, with reference to any source of emissions of any substance into the air:

Information necessary to determine the identity, amount, frequency, concentration or other characteristics (to the extent related to air quality) of any emission which has been emitted by the source (or of any pollutant resulting from any emission by the source), or any combination of the foregoing;

Information necessary to determine the identity, amount, frequency, concentration or other characteristics (to the extent related to air quality) of the emissions which, under an applicable standard or limitation, the source was authorized to emit (including to the extent necessary for such purposes, a description of the manner and rate of operation of the source); and

A general description of the location and/or nature of the source to the extent necessary to identify the source and to distinguish it from other sources (including, to the extent necessary for such purposes, a description of the device, installation, or operation constituting the source).

40 C.F.R. § 2.301(a)(2)(i)(A),(B) and (C).

To make a confidentiality claim, submit the requested information and indicate that you are making a claim of confidentiality. Any document for which you make a claim of confidentiality should be marked by attaching a cover sheet stamped or typed with a caption or other suitable form of notice to indicate the intent to claim confidentiality. The stamped or typed caption or other suitable form of notice should employ language such as "trade secret" or "proprietary" or "company confidential" and indicate a date, if any, when the information should no longer be treated as confidential. Information covered by such a claim will be disclosed by EPA only to the extent permitted and by means of the procedures set forth at Section 114(c) of the CAA and 40 C.F.R Part 2. Allegedly confidential portions of otherwise non-confidential documents should be clearly identified. EPA will construe the failure to furnish a confidentiality claim with your response to the Request to Provide Information as a waiver of that claim, and the information may be made available to the public without further notice to you.

### Determining Whether the Information is Entitled to Confidential Treatment

All confidentiality claims are subject to EPA verification and must be made in accordance with 40 C.F.R. § 2.208, which provides in part that you must satisfactorily show that you have taken reasonable measures to protect the confidentiality of the information and that you intend to continue to do so; that the information is not and has not been reasonably obtainable by legitimate means without your consent and that disclosure of the information is likely to cause substantial harm to your business's competitive position.

Pursuant to 40 C.F.R. Part 2, Subpart B, EPA may at any time send you a letter asking that you support your confidential business information (CBI) claim. If you receive such a letter, you must respond within the number of days specified by EPA. Failure to submit your comments within that time would be regarded as a waiver of your confidentiality claim or claims, and EPA may release the information. If you receive such a letter, EPA will ask you to specify which portions of the information you consider confidential by page, paragraph, and sentence. Any information not specifically identified as subject to a confidentiality claim may be disclosed to the requestor without further notice to you. For each item or class of information that you identify as being CBI, EPA will ask that you answer the following questions, giving as much detail as possible:

- 1. For what period of time do you request that the information be maintained as confidential, e.g., until a certain date, until the occurrence of a special event, or permanently? If the occurrence of a specific event will eliminate the need for confidentiality, please specify that event.
- 2. Information submitted to EPA becomes stale over time. Why should the information you claim as confidential be protected for the time period specified in your answer to question number 1?
- 3. What measures have you taken to protect the information claimed as confidential? Have you disclosed the information to anyone other than a governmental body or someone who is bound by an agreement not to disclose the information further? If so, why should the information still be considered confidential?
- 4. Is the information contained in any publicly available databases, promotional publications, annual reports or articles? Is there any means by which a member of the public could obtain access to the information? Is the information of a kind that you would customarily not release to the public?
- 5. Has any governmental body made a determination as to confidentiality of the information? If so, please attach a copy of the determination.
- 6. For each category of information claimed as confidential, **explain with specificity** why release of the information is likely to cause substantial harm to your competitive position. Explain the specific nature of those harmful effects, why they should be viewed as substantial and the causal relationship between disclosure and such harmful effects. How could your competitors make use of this information to your detriment?

- 7. Do you assert that the information is submitted on a voluntary or a mandatory basis? Please explain the reason for your assertion. If you assert that the information is voluntarily submitted information, explain whether and why disclosure of the information would tend to lessen the availability to EPA of similar information in the future.
- 8. Is there any other information you deem relevant to EPA's determination regarding your claim of business confidentiality?

If you receive a request for a substantiation letter from the EPA, you bear the burden of substantiating your confidentiality claim. Conclusory allegations will be given little or no weight in the determination. In substantiating your CBI claim(s), you must bracket all text so claimed and mark it "CBI." Information so designated will be disclosed by EPA only to the extent allowed by and by means of the procedures set forth in 40 C.F.R. Part 2, Subpart B. If you fail to claim the information as confidential, it may be made available to the public without further notice to you.

# **Personal Privacy Information**

Please segregate any personnel, medical and similar files from your responses and include that information on a separate sheet(s) marked as "Personal Privacy Information." Disclosure of such information to the general public may constitute an invasion of privacy.

# **CERTIFICATE OF MAILING**

| CERTIFICATION OF MAINTING   |
|---|
| I, Kathy Jones, certify that I sent a Request to Provide  |
| Information Pursuant to the Clean Air Act by Certified Mail, Return Receipt Requested, to:  |
| Environmental Compliance Manager Michigan Sugar Company 2600 South Euclid Avenue Bay City, Michigan 48706   |
| I also certify that I sent a copy of the Request to Provide Information Pursuant to the   |
| Clean Air Act by First-Class Mail to:   |
| Chris Hare, District Supervisor 401 Ketchum Street, Suite B Bay City, Michigan 48708  |
| Tom Hess Enforcement Unit Manager, Air Quality Division Michigan Department of Environmental Quality 525 West Allegan P.O. Box 30242 Lansing, Michigan 48909-7760 |
| On the 3rd day of November 2015.  |
| Loretta Shaffer   |
| AECAB, PAS  |
| CERTIFIED MAIL RECEIPT MINORER. 7014 2870 DOOL 9581 (1602)  |